Do You Meet The Criteria?

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26 November 2007



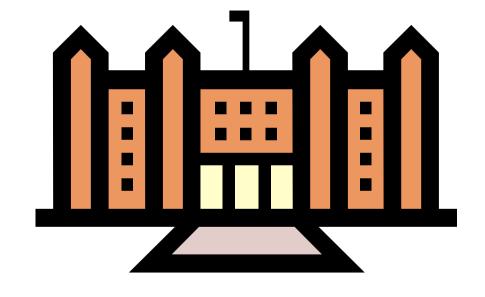
Where I would like to have been at 3 pm on 26 November 2007





Why Prague, Copenhagen and not Bristol?

Countries
 implementing the
 OPCAT by
 designating one
 existing mechanism
 include Czech
 Republic, Denmark,
 Estonia and Poland



Uniqueness of the UK approach

- Only other example = New Zealand;
- 5 existing bodies namely Human Rights
 Commission, Office of the Ombudsman, Police
 Complaints Authority,
 Office of the Children's
 Commissioner and Office of the Judge Advocate
 General of the Armed
 Forces



DCA/MOJ letters to various UK monitoring bodies in 2006/2007

 Articles 17 – 23 of the OPCAT text concerning independence, composition, authority, right of access to people and information and issuing reports etc



Fully Compliant?

- 4 questions/issues:
- Reporting;
- Independence;
- Composition;
- Powers.



Question 1: Reporting

 Article 23: "The States Parties to the present Protocol undertake to publish and disseminate the annual reports of the national preventive mechanisms."



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http://inspectorates.homeoffice.gov.uk/hmiprisons/









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WHAT'S NEW TO THIS SITE

Channings Wood (2-6 July 2007)

21 Nov 07

Report on the announced inspection of HMP Channings Wood (2-6 July 2007) by HM Chief Inspector of Prisons

Glen Parva (25-27 June 2007)

20 Nov 07

Report on an unannounced short follow-up inspection of HMYOI Glen Parva (25-27 June 2007) by **HM Chief Inspector of Prisons**

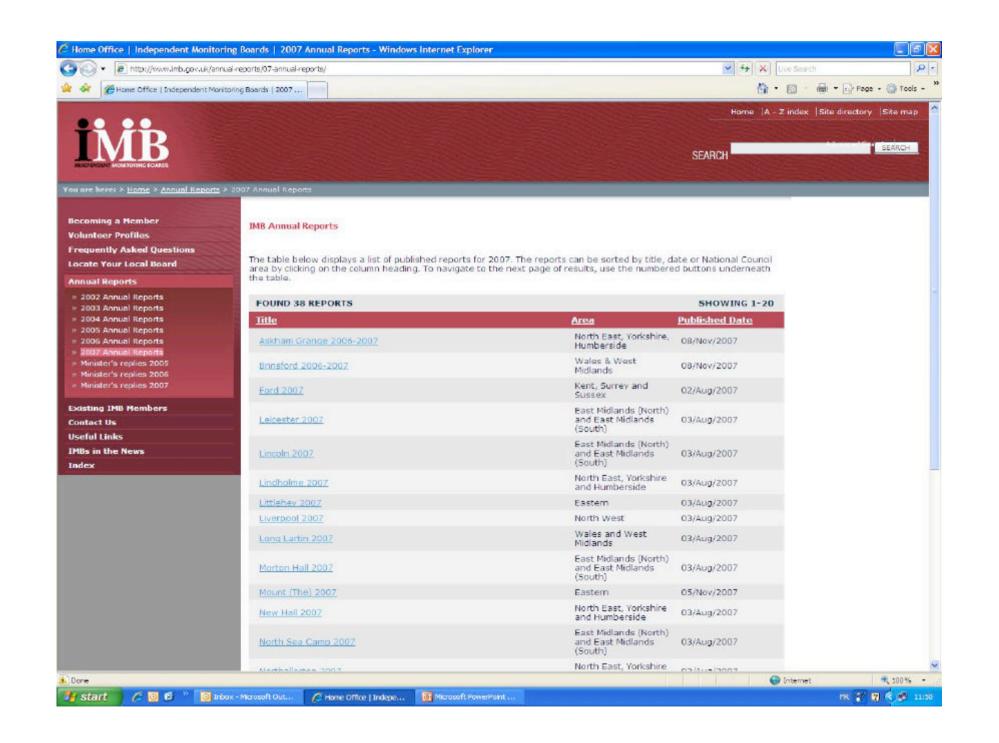
Ashwell (18-21 June 2007)

Report on an unannounced short follow-up inspection of HMP Ashwell (18-21 June 2007) by HM Chief Inspector of Prisons

North Sea Camp (21-24 May 07)

09 Nov 07

Report on the unannounced short follow-up inspection of HMP North Sea Camp (21 - 24 May) by **HM Chief Inspector of Prisons**



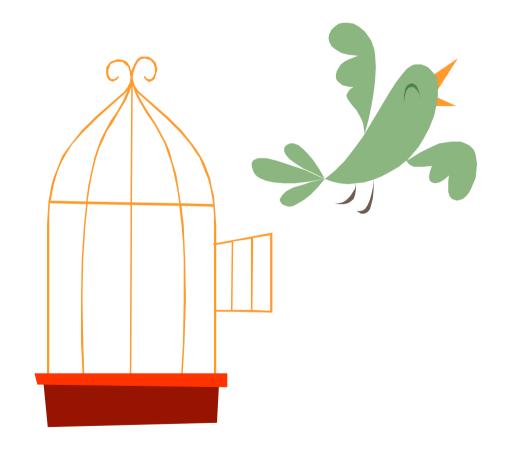
Production of an Annual Report

- Who?
- June 2007 meeting at the MOJ no volunteers for this task;
- Compelling argument for some form of NPM co-ordinating structure?



Question 2: Completely Independent?

Article 18: "The States Parties shall guarantee the **functional** independence of the national preventive mechanisms as well as the independence of their personnel."



Independence?

- Legislative or constitutional basis;
- Executive should have no right to dissolve or replace the NPM, or alter its mandate, composition or powers at will;
- Staff should be personally and institutionally independent;
- NPM has authority to choose and employ its own staff based on its own criteria (see p.48 of APT NPM Guide for more details).

Scottish Prisons Complaints Commissioner



Scottish Prisons Complaints Commissioner

3.A statutory footing will help to clarify and secure the Commissioner's tenure. At present the Commissioner can be dismissed at will by the First Minister. Although the reasons for termination include those determined for all Executive employees there are no safeguards in place to ensure that the very body whose decisions and policies the Commission is charged with investigating (the SPS) would play no role in a decision to terminate the Commissioner's appointment. Schedule 1 to the British and Irish Ombudsman Association (BIOA) Rules notes that the grounds on which an ombudsman's dismissal can be made should always be stated and that those subject to investigation by the Ombudsman should not be allowed to exercise any authority on the termination of an Ombudsman's appointment. The Schedule also states that the jurisdiction, the powers and the method of appointment of the Ombudsman should be matters of public knowledge. This Schedule is accepted as authoritative on Ombudsman's schemes and is included as an Annex to the Ombudsman Schemes: Guidance for Departments issued by the Cabinet Office and the Department for Constitutional Affairs.

Independence

- Do all UK visiting bodies have a clear statutory basis?
- How is the processes of dismissal and recruitment regulated?
- Are there any restrictions to their functioning in practice?
- Are they perceived as being independent?

Question 3: Composition

Article 18 (2): "The States Parties shall take the necessary measures to ensure that the experts of the national preventive mechanism have the required capabilities and professional knowledge. They shall strive for gender balance and the adequate representation of ethnic and minority groups in the country."

Expertise

- UN Special Rapporteur on Torture has stated it is "of the utmost importance that States Parties ...ensure membership from different professions" in the NPM;
- Including lawyers, doctors, psychologists, psychiatrists, penal experts, persons with experience working with vulnerable groups, anthropologists and social workers;
- However, in practice we have found...

Criminal Justice Inspection Northern Ireland

- Highly qualified persons with experience in criminal justice sector;
- Lawyers,
 psychologists (2),
 political scientist,
 auditor, management
 consultant etc.



Youth Justice Board

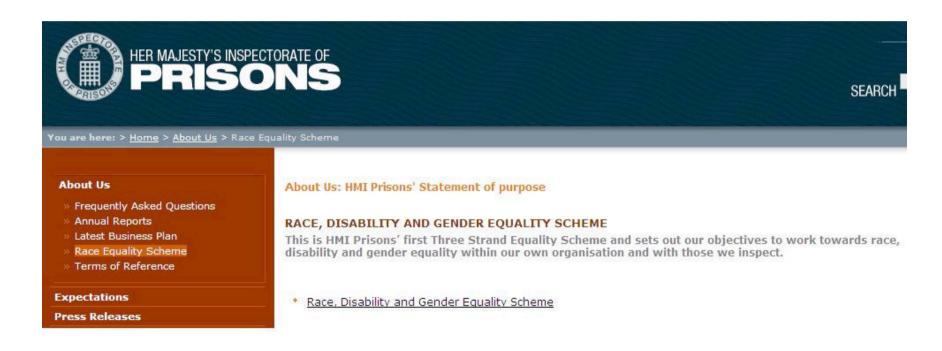
 Educationalists, doctor, journalist, mental health expert, lawyers, former police officer and various non-profit sector activists.



Composition of other bodies?



Gender balance and adequate ethnic and minority group representation?

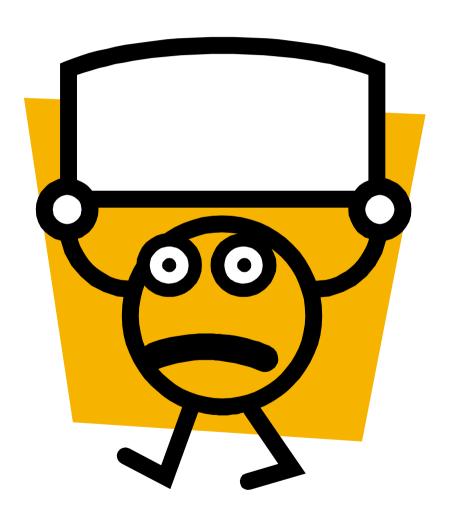


Question 4: Powers

- According to Article 19 NPMs shall be granted at a minimum the power:
- To regularly examine the treatment of persons deprived of their liberty;
- To make recommendations to the relevant authorities...
- To submit proposals and observations concerning existing or draft legislation.

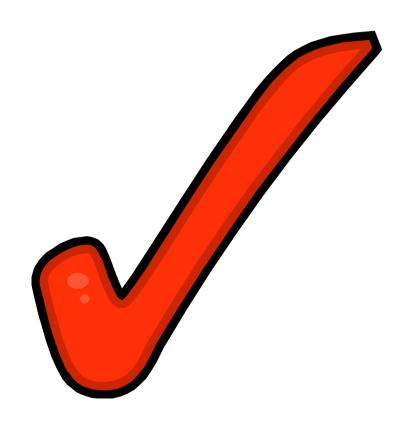
The much neglected Article 19 (c)

 Are all UK visiting bodies formally granted the power to submit proposals and observations concerning existing or draft legislation?



Compliance with Article 19 (c)?

- Youth Justice Board advises "on the operation of, and standards for, the youth justice system";
- Mental Health Act Commission – "encouraged to advise on policy issues".



Other issues for examination:

- Access to places, people and information (Article 20);
- Sanctions and immunities (Article 21);
- Examination of recommendations and dialogue on possible implementation (Article 22).



Conclusion:

- The APT happy to be of any assistance;
- Information available at: <u>www.apt.ch</u>
- Or by email: <u>mpringle@apt.ch</u>
- Thank you!

