

National Preventive Mechanisms Directory: Western Europe



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National Preventive Mechanisms (NPMs)

According to Article 17 of the <u>Optional Protocol to the UN Convention against Torture</u> (<u>OPCAT</u>), every State party must establish its National Preventive Mechanism (NPM) within one year of having ratified the instrument unless, at the time of the ratification, it enters a declaration in accordance with Article 24 postponing this deadline.

There are currently 83 States parties to OPCAT and the present NPM Directory lists all these States parties below according to the regional division adopted by the Subcommittee on Prevention of Torture (SPT). However the HRIC has information only about 64 established NPMs for which individual entries can be found below.

The NPM Directory holds fundamental information about all the designated National Preventive Mechanisms (NPMs) around the world thus providing its users with quick and easy access to the basic information about each NPM. It pulls together key background information on each designated NPM as well as hosts links to the published material of the individual NPMs such as their Annual Reports or SPT's NPM advisory visit reports.

The NPM Directory is not intended to cover all aspects of each NPMs' mandate which is done by such excellent resources as <u>APT's OPCAT Database</u> or the information about the <u>designated NPMs</u> or <u>annual reports</u> available from the <u>SPT's website</u> or indeed the information from the specific websites of each individual NPMs to which all users are referred to for further particulars.



Austria

The NPM designated Austrian Ombudsman Board (AOB)

Website http://volksanwaltschaft.gv.at/en/human-rights/prevention

Date of the official NPM

designation

1 July 2012

Date of the OPCAT

ratification

4 December 2012

Mode of NPM designation With the Act on the Implementation of the OPCAT (OPCAT Durchführungsgesetz) dated 10 January

2012, Federal Law Gazette (BGB1.) I No. 1/2012, the AOB's competence under the the constitutional

law has been expanded to include the NPM functions.

Composition of the NPM AOB assumed the NPM duties jointly with six regional monitoring Commissions. A Human Rights

Advisory Council has also been created to advise the overall NPM.

The legal parameters for fulfilling the new competences were created with the official publication of the Rules of Procedure of the AOB, its Commissions and the Human Rights Advisory Council (ROP of the AOB 2012) on 13 July 2012, Federal Law Gazette (BGB1.) II No. 249/2012, and the allocation of duties of the AOB, its Commissions and the Human Rights Advisory Council (Allocation of Duties of the AOB 2012)

published on the same date, Federal Law Gazette (BGB1.) II No. 250/2012.

Annual Reports and other

documents

Annual Report 2012 (PDF, 183kB).

Interaction with the SPT SPT has not visited Austria.



Cyprus

The NPM designated The Commissioner for Administration (Ombudsperson's Office)

Website http://www.ombudsman.gov.cy

Date of the official NPM

designation

27 March 2009

Date of the OPCAT

ratification

29 April 2009

Mode of NPM designation Legislation L. 2(III)/2009 'The Convention against Torture and other Cruel, Inhuman or Degrading

Treatment or Punishment (Optional Protocol) (Ratifying) Law of 2009' incorporates OPCAT into the Cypriot legal system (L. 2(III)/2009: Art. 3), and Article 4(1) designates the Ombudsperson as NPM (L. 2 (III)/2009: Art. 4(1))'. The legislation came into force on 27 March 2009 when it was published in the

Official Gazette

Composition of the NPM NPM Unit created within the Ombudsman's Office. The NPM unit is composed of two staff members of

the Ombudspersons's Office who are also dealing with NPM activities and complaints handling.

Annual Reports and other

documents

No annual reports as of yet.

Interaction with the SPT The SPT visited Cyprus from 25 to 29 January 2016.



Denmark and Greenland

The NPM designated

The Danish Parliamentary Ombudsman in cooperation with the Danish Institute for Human Rights (DIHR) and DIGNITY, an NGO formerly known as the RCT.

In relation to Greenland the NPM mandate is carried out by the Greenland's Ombudsperson.

Website

http://en.ombudsmanden.dk/

On OPCAT work: http://en.ombudsmanden.dk/inspektioner/

Greenland's Ombudsperson: http://www.ombudsmand.gl/

Date of the official NPM designation

16 October 2007

Date of the OPCAT

ratification

25 June 2004

Mode of NPM designation

NPM selection was made by the Danish Parliament when confirming Denmark's ratification of OPCAT.

However, when the Ombudsman Act was amended in 2009 in order to accommodate the scope of the NPM visiting mandate, the Parliament made a remark to Article 18 in connection with article 7.1. that the NPM mandate is to be carried out by the Ombudsman in cooperation with the DIHR and DIGNITY (then RCT). Given the legally binding nature of such remarks, it is safe to argue that the Ombudsman and model in Denmark has been mandated by the Parliament.

<u>See the letter from the Danish Ministry of Foreign Affairs regarding the role of the Greenland's Ombudsperson as NPM in relation to Greenland. (PDF, 56kB)</u>

Composition of the NPM

There are two bodies established to facilitate the cooperation between the Ombudsman, DIGNITY and DIHR, namely:

- OPCAT Council which gathers the management of the three institutions involved in the NPM functions. Regular meetings are held (about twice every year) to discuss issues of common interest, including guidelines for OPCAT activities, annual report and joint press releases. Specific tasks of the Council include designing an inspection manual and a structure for the visit reports.
- OPCAT Working Group which is comprised of the appointed staff from the three organisations
 who carry out the NPM functions (both monitoring places of detention and drafting reports and
 recommendations concerning new legislation).

Staff from the Parliamentary Ombudsman act as secretariat from the OPCAT Working Group tasks and has the overall responsibility for organising the OPCAT activities.

Annual Reports and other documents

Annual NPM reports for years 2009, 2010, 2011.

Interaction with the SPT

SPT has not visited Denmark.



Finland

The NPM designated Parliamentary Ombudsperson's Office

Website http://www.oikeusasiamies.fi/Resource.phx/eoa/english/index.htx

Date of the official NPM

designation

7 November 2014

Date of the OPCAT

ratification

8 October 2014

Mode of NPM designation A new Chapter 1a on National Preventive Mechanism (NPM) was added to the Parliamentary

Ombudsman Act. The law entered into force on 7 November 2014.

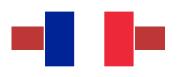
Composition of the NPM It is unclear whether a separate NPM Unit has been established within the Office.

Annual Reports and other

documents

No annual reports as of yet.

Interaction with the SPT SPT has not visited Finland.



France

The NPM designated General Controller of Places of Deprivation of Liberty

Website http://www.cglpl.fr/en/

Date of the official NPM

designation

13 June 2008

Date of the OPCAT

ratification

11 November 2008

Mode of NPM designation The Institution was established by <u>Law No. 2007-1545 of 30 October 2007 establishing the Contrôleur</u>

général des lieux de privation de liberté (PDF, 103kB).

In accordance with Article 2 of this law, the Controller is appointed by the Presidential decree for the

period of six years.

Composition of the NPM The Controller is a specialised institution which was set up to fulfil the NPM mandate in France.

The Controller is assisted by multi-disciplinary team, which is made up of:

A general secretary;

Twelve full time appointed "contrôleurs";

Nine part time "contrôleurs", acting as experts;

Four assistants, in charge of management.

Annual Reports and other

documents

Annual Report 2008 (PDF, 2,402kB), 2009 (PDF, 10,013kB), 2010 (PDF, 5,188kB), 2011 (PDF,

2,245kB), 2012 (PDF, 3,732kB)

Interaction with the SPT

SPT has not visited France.



Germany

The NPM designated

The National Agency for the Prevention of Torture

Website

http://www.nationale-stelle.de/index+M52087573ab0.html

Date of the official NPM designation

The Federal Agency for the Prevention of Torture: 20 November 2008;

Joint Commission of the States: 25 June 2009.

Date of the OPCAT ratification

4 December, 2008.

Upon the ratification, Germany made the following declaration:

"The distribution of competences within the Federal Republic of Germany means that a treaty between the Länder (federal states), which requires parliamentary approval, is needed in order to establish the national preventive mechanism at Länder level. Because of this requirement, Germany shall postpone the implementation of its obligations under Part IV of the Optional Protocol. The Subcommittee will be informed as soon as possible of the date from which the national prevention mechanism is operational."

Mode of NPM designation

The Federal Agency for the Prevention of Torture was established on 20 November 2008 with the Administrative Order of the Federal Ministry of Justice (Federal Bulletin, No. 182, p. 4277) and took up its office on 1 May 2009.

The Joint Commission of the States was established by a state treaty of 25 June 2009 for the establishment of a national mechanism under article 3 of the Optional Protocol to the United Nations Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment. The treaty entered into force on 1 September 2010.

Composition of the NPM

The National Agency consists of the Federal Agency for the Prevention of Torture, which monitors the places of deprivation of liberty under the jurisdiction of the Federation; and the Joint Commission for the Prevention of Torture, which monitors the places of deprivation of liberty under the jurisdiction of the federal States (Länder).

Both of these are new institutions that were established for the purposes of NPM.

Annual Reports and other documents

Annual Reports 2009/10 (PDF, 497kB), 2010/11 (PDF, 571kB) and 2012 (PDF, 897kB).

Interaction with the SPT

SPT visited Germany on an NPM advisory visit from 8-12 April 2013. The NPM has requested the publication of the <u>SPT visit report addressed to the NPM (PDF, 106kB)</u> and has also published it on its web site. the NPM has also requested the publication of <u>its replies to the SPT report (PDF, 66kB)</u>.

The State Party has requested the publication of the <u>SPT report (PDF, 90kB)</u> addressed to it as well as <u>its replies to the SPT report (PDF, 50kB)</u>.



Greece

The NPM designated Ombudsperson's Office

Website http://www.synigoros.gr/?i=stp.en

Date of the official NPM

designation

11 February 2014

Date of the OPCAT

ratification

11 February 2014

Mode of NPM designation The national law on the ratification of OPCAT also designates the Ombudsperson's Office as the Greek

NPM.

Composition of the NPM It is unclear whether a separate NPM Unit has been established within the Ombudsman Office.

Annual Reports and other

documents

No annual reports as of yet.

Interaction with the SPT SPT has not visited Greece.



Italy

The NPM designated

National Authority (Garante nazionale) and Local Authorites for the rights of persons deprived of liberty.

Website

No website

Date of the official NPM

designation

22 February 2014

Date of the OPCAT

ratification

3 April 2013

Mode of NPM designation

APT report that on 23 December 2013, the Italian Government adopted the decree-law N°146 on the rights of detainees and the reduction of prison population. Article 7 of the decree established a new institution, the National Authority for the rights of persons deprived of liberty (Garante nazionale dei diritti delle persone detenute o private della libertà personale). On the same day, the decree was presented to Parliament for conversion into law.

On 21 February 2014, Italy adopted the <u>Law N°10 (PDF, 122kB)</u> (came into force on 22 February 2014) which converted the decree N°146 into law, with some amendments to the original text, and established the National Authority for the rights of persons deprived of liberty.

Composition of the NPM

As APT report that in its <u>official correspondence to the SPT in April 2014 (PDF, 786kB)</u>, the Italian Government informed that the National Authority will coordinate the Local Authorities for the rights of persons deprived of liberty at regional and city level. The whole system will constitute the National Preventive Mechanism. As of May 2014, 12 regions (out of a total of 20) have established their regional authority for the rights of persons deprived of liberty.

Annual Reports and other

documents

No annual reports as of yet.

Interaction with the SPT

SPT has not visited Italy.



Liechtenstein

The NPM designated Corrections Commission

Website No website

Date of the official NPM

designation

21 November 2007

Date of the OPCAT

ratification

3 November 2006

Mode of NPM designation

NPM designated through a revision of the Enforcement of Sentences Act (Article 17) in 2007.

Composition of the NPM

The Corrections Commission is a new institution created in 2007 for two purposes:

• It works as a correction commission according to the Enforcement of Sentences Act, which foresees visits to penal institutions;

• It also assumes the National Preventive Mechanism mandate which implies the monitoring of all places of deprivation of liberty according to the OPCAT.

Annual Reports and other documents

Annual Report 2009 (PDF, 4,273kB), 2010 (PDF, 5,980kB).

Interaction with the SPT

SPT has not visited Liechtenstein.



Luxembourg

The NPM designated The Mediator of the Grand Duchy of Luxembourg (Ombudsperson's Office)

Website http://www.celpl.lu

Date of the official NPM

designation

29 May 2010

Date of the OPCAT

ratification

20 April 2010

Mode of NPM designation The Ombudsman Office was designated as the NPM with the legislation (Act of 11.04.2010) that

approved the ratification of OPCAT in Luxembourg

Composition of the NPM APT reports that following its designation as NPM, the Ombudsperson's Office established a new unit

within its office to perform the NPM mandate, also called 'External Monitoring Service of Control of

Places of Deprivation of Liberty' (Service du contrôle externe des lieux privatifs de liberté).

Annual Reports and other

documents

Annual Reports (French only):

2010/11 (PDF, 250kB); 2011/12, Part 1 (PDF, 5,368kB) and Part II (PDF, 1,131kB).

Interaction with the SPT SPT has not visited Luxembourg.



Malta

The NPM designatedThe Prison Board and the Board of Visitors for Detained Persons (BVDP)

Website No website

Date of the official NPM

designation

September 2007

Date of the OPCAT

ratification

24 September 2003

Mode of NPM designation

The Maltese NPM was designated through amendments to two existing Regulations. The Prison Board's role as NPM is provided for in Part IV, Section 104(f) of the <u>Prisons Regulations (PDF, 28kB)</u>, 1 October 1995 (as amended in 1997, 2000, 2001 and 2007).

Section 3(f) of the <u>Board of Visitors for Detained Persons Regulations (PDF, 211kB)</u>, of 18 September 2007, regulates the BVDP's role as NPM.

Composition of the NPM

The two Boards appointed to carry out the NPM mandate in Malta were prior existing institutions. The Board of Visitor for the Prisons only monitor the prison, while the second Board only monitors places where migrants are held.

Annual Reports and other documents

APT reports that the reports of both Boards of Visitors are confidential unless the Minister of Justice and Home Affairs decides to publish them. Thus both Boards of Visitors send their annual reports to the Minister of Justice and Home Affairs which are not made public and there is no coordinated and compiled NPM annual report in Malta.

Interaction with the SPT

SPT has announced it will carry out a NPM advisory visit to Malta in 2014.



The Netherlands

The NPM designated

There are six organisations designated as the Dutch NPM:

- Inspectorate of Security and Justice (previously known as Inspectorate for Implementation of Sanctions (ISt)
- Public Order and Safety Inspectorate (IOOV)
- Health Care Inspectorate (IGZ)
- Inspectorate for Youth Care (IJZ)
- Supervisory Commission on Repatriation (CITT)
- Council for the Administration of Criminal Justice and Protection of Juveniles (RSJ)

There are also four additional associates ('toehoorders'):

- Commissions of oversight for penitentiary institutions
- Commissions of oversight for the police cells
- Commission of oversight for military detention
- National Ombudsman

Website

http://www.ivenj.nl/onderwerpen/nationaal preventiemechanisme (NPM)/

Date of the official NPM

designation

22 December 2011

Date of the OPCAT

ratification

28 September 2010

Mode of NPM designation

On 22 December 2011, in a letter to the SPT the Ministry of Security and Justice (via the Ministry of Foreign Affairs) formally designated six bodies which would make up the Dutch NPM and assigned four additional members as associate. The Ministry of Security and Justice also noted that additional inspection bodies may be added to the NPM in future.

Composition of the NPM

The NPM is comprised of six organisations which all existed prior to being designated as NPMs. The coordinating role is given to the Inspectorate of Security and Justice (previously known as Inspectorate for Implementation of Sanctions (ISt)).

Annual Reports and other documents

Annual Report <u>2011 (PDF, 1,077kB)</u>.

Interaction with the SPT

SPT has announced it will carry out a NPM advisory visit to the Netherlands in 2014.



Norway

The NPM designated The Parliamentary Ombudsman

Website https://www.sivilombudsmannen.no/?lang=en GB

Date of the official NPM

designation

1 July 2013

Date of the OPCAT

ratification

27 June 2013

Mode of NPM designation On 1 July 2013 amendments were adopted in the Law on the Parliamentary Ombudsman (Article 3)

which stipulated that the Ombudsman is to carry out the NPM mandate.

Composition of the NPM It is unclear whether there have been any changes in the internal structure of the Ombudsman Office

reflecting the Office being designated as NPM.

Annual Reports and other

documents

No annual reports as of yet.

Interaction with the SPT SPT has not visited Norway.



Portugal

The NPM designated Ombudsperson's Office

Website http://www.provedor-jus.pt/

Date of the official NPM

designation

9 May 2013

Date of the OPCAT

ratification

15 January 2013

Mode of NPM designation

NPM was designated by <u>Resolution No. 32/2013 (PDF, 158kB)</u> of the Council of Ministers. In addition, the mandate of the Ombudsman to carry out NPM functions is regulated by the <u>Statute of the Ombudsman (PDF, 65kB)</u> (as amended by Law No. 17/2013), and Articles 23, 142, 163, 164, 281 and 283 of the <u>Constitution (PDF, 298kB)</u>.

Composition of the NPM

The NPM is composed of staff of the Ombudsman and external experts from relevant professional public associations. Its activity is coordinated by an Executive Committee.

The Ombudsman has created an independent structure to support and promote its new NPM role. This includes:

- A Consultative Council (12 persons), which notably evaluates the activities of the NPM and its plan of recommended visits.
- A Coordination Committee (3 persons), which implements the plan of activities and visits.
- A Visitors Group (9 persons), which conducts visits to places of detention.
- Administrative staff (1 person).

Annual Reports and other documents

No annual reports as of yet.

Interaction with the SPT

SPT has not visited Portugal.



Spain

The NPM designated Ombudsperson's Office (Defensoría del Pueblo)

Website http://www.defensordelpueblo.es/en/Mnp/index.html

Date of the official NPM

designation

4 November 2009

Date of the OPCAT

ratification

4 April 2006

Mode of NPM designation On 1

On 15 October 2009 a reform of the Organic law 1/2009 (PDF, 284kB) designating the Ombudsperson's Office as the NPM was adopted by Parliament. The law was published in the Official Gazette on 4 November 2009.

Composition of the NPM

APT report that a new NPM unit was established in February 2010 within the Spanish Ombudsperson's Office. The NPM Unit is under the responsibility of the First Deputy. The NPM is coordinated by a Coordinator, who is assisted by two Deputy Coordinators.

There is also an Advisory Council which started its work in 2013 under the Chairmanship of the Ombudsman.

Annual Reports and other

documents

Annual Reports for 2010 (PDF, 7,673kB), 2011, 2012 (PDF, 6,784kB).

Interaction with the SPT

SPT has not visited Spain.



Sweden

The NPM designated Parliamentary Ombudsman and the Chancellor of Justice

Website http://www.jo.se and http://www.jo.se and http://www.jo.se and http://www.jo.se and http://www.jk.se/

Date of the official NPM

designation

14 September 2005

Date of the OPCAT

ratification

14 September 2005

Mode of NPM designation The ratification Bill included the nomination of the two institutions as Swedish NPM.

Composition of the NPM On 1 July 2011 the Sweden-Act (PDF, 253kB) was amended and a specific unit was established within

the institution. The Unit has four members of staff.

Annual Reports and other documents

The Swedish NPM does not produce separate NPM reports but the Annual Reports of the Parliamentary Ombudsman (summaries in English) can be found here: http://www.jo.se/en/About-JO/Annual-reports/

And of the Chancellor of Justice (in Swedish only) , here: http://www.jk.se/Justitiekanslern/

Arsredovisning.aspx

Interaction with the SPT SPT visited Sweden on a regular visit on 10-14 March 2008. Sweden requested the publication of SPT's

visit report (PDF, 164kB) and subsequently of its Government replies to the SPT's report. (PDF, 65kB)



Switzerland

The NPM designated National Commission for the Prevention of Torture

Website http://www.nkvf.admin.ch/content/nkvf/en/home.html

Date of the official NPM

designation

1 January 2010

Date of the OPCAT

ratification

24 September 2009

Mode of NPM designation Ratification and Implementation of OPCAT Law (PDF, 474kB) was adopted on 20 March 2009 which

presupposed the establishment of the National Commission for the Prevention of Torture. The Law

stipulated that the Commission is to start its work on 1 January 2010.

Composition of the NPM The Commission consists of twelve part-time members who are assisted by a secretariat of four persons

who are employed on part-time basis.

The Commission avails itself of outside specialists for the regular observation of police transfers and forced removals by air, as part of its monitoring of immigration law enforcement procedures. The 2015

Annual Report identifies seven such observers.

Annual Reports and other

documents

switzerland-2010 (PDF, 1,125kB), switzerland-2011 (PDF, 1,556kB), switzerland-2013 (PDF,

6,727kB), switzerland-2014 (PDF, 1,104kB), and switzerland-2015 (PDF, 1,115kB).

Interaction with the SPT SPT has not visited Switzerland.



Turkey

The NPM designated National Human Rights Institution of Turkey

Website No website

Date of the official NPM

designation

28 January 2014

Date of the OPCAT

ratification

27 September 2011

Mode of NPM designation The National Human Rights Institution of Turkey was designated as the Turkish NPM by a Cabinet

Decree which was published in the Official Gazette on 28 January 2014

Composition of the NPM It is unclear whether a separate NPM Unit has been established within the National Human Rights

Institution of Turkey.

Annual Reports and other

documents

No annual reports as of yet.

Interaction with the SPT SPT has not visited Turkey



United Kingdom

The NPM designated

England and Wales -

- Her Majesty's Inspectorate of Prisons (HMIP)
- Independent Monitoring Boards (IMB)
- Independent Custody Visiting Association (ICVA)
- Her Majesty's Inspectorate of Constabulary (HMIC)
- Care Quality Commission (CQC)
- Healthcare Inspectorate of Wales (HIW)
- Children's Commissioner for England (CCE)
- Care and Social Services Inspectorate Wales (CSSIW)
- Office for Standards in Education (OFSTED)
- Lay Observers, in England and Wales
- The Independent Reviewer of Terrorism Legislation (IRTL)

Scotland -

- Her Majesty's Inspectorate of Prisons for Scotland (HMIPS)
- Her Majesty's Inspectorate of Constabulary for Scotland (HMICS)
- Scottish Human Rights Commission (SHRC)
- Mental Welfare Commission for Scotland (MWCS)
- Social Care and Social Work Improvement Scotland, better known as the Care Inspectorate (instead of the Scottish Commission for the Regulation of Care, which no longer exists)
- Independent Custody Visitors Scotland

Northern Ireland -

- Independent Monitoring Boards (IMB)
- Criminal Justice Inspection Northern Ireland (CJINI)
- Regulation and Quality Improvement Authority (RQIA)
- Northern Ireland Policing Board Independent Custody Visiting Scheme (NIPBICVS)

Website

http://www.justiceinspectorates.gov.uk/hmi-prisons/national-preventive-mechanism

Date of the official NPM

designation

ratification

30 March 2009

Date of the OPCAT

10 December 2003

Mode of NPM designation

The NPM designated through a Written Ministerial Statement. There was a further <u>Written Ministerial</u> <u>Statement issued on 3 December 2013 (PDF, 7kB)</u> making some corrections in the composition of the UK NPM.

Composition of the NPM

The coordinating role of the UK NPM is given to Her Majesty's Inspectorate of Prisons (HMIP) which has part-time policy officer employed for this task.

Annual Reports and other documents

Annual Reports <u>2009-10 (PDF, 1,022kB)</u>, <u>2010-11 (PDF, 1,279kB)</u>, <u>2011-12 (PDF, 2,151kB)</u>, <u>2012 - 13 (PDF, 5,921kB)</u>.

Interaction with the SPT

SPT has not visited the United Kingdom